

Message Text

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ORIGIN ACDA-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00

SSO-00 USIE-00 INRE-00 AEC-05 H-01 INR-05 IO-10 L-02

OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02

SS-15 TRSE-00 RSC-01 NSC-05 /079 R

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INFO USDEL MBFR VIENNA PRIORITY

AMEMBASSY BONN

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S E C R E T STATE 251448

E.O.11652: GDS

SUBJECT: MBFR: PARA 29 STABILIZING MEASURES

REFS: A. STATE 36440 B. USNATO 0774 C. MBFR VIENNA 371

1. BELOW IS A DRAFT OF PARAGRAPH 29 STABILIZING MEASURES
(AS PROMISED IN REF A) WHICH WOULD SUPPLEMENT THE ALLIANCE
PROPOSALS REGARDING PARA 23 MEASURES CONTAINED IN C-M(74)8.

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YOU SHOULD INTRODUCE THIS DRAFT INTO THE SPC WITH A VIEW TO

OBTAINING NAC GUIDANCE TO THE AHG IN TIME FOR USE IN THE DECEMBER PLENARY STATEMENT ON THIS SUBJECT.

2. IN INTRODUCING THE DRAFT TEXT BELOW INTO THE SPC, YOU SHOULD MAKE THE FOLLOWING POINTS:

A. THIS DRAFT CORRESPONDS IN OUR VIEW TO THE THRUST OF THE ALLIANCE POSITION ENBODIED IN PARA 29 OF C-M(73)83.

B. THE US HAS ALREADY TAKEN THE POSITION THAT MEASURES II AND III IN PARA 29 SHOULD BE DROPPED, AND BELIEVES THERE IS ALLIANCE AGREEMENT ON THIS POINT. (REF B.)

C. THIS DRAFT COMBINES (FOR PRESENTATIONAL PURPOSE) THE SUBSTANCE OF MEASURES I AND IV INTO A SINGLE MEASURE, AND MAKES THE EXCEPTIONS WHICH WE WILL REQUIRE AN INTEGRAL PART OF THIS MEASURE. WE HAVE DONE SO IN ORDER TO ENHANCE THE CLARITY OF THE MEASURE AND ALSO TO PRESENT THE EXCEPTION NECESSARY FOR REFORGER IN THE BEST TACTICAL LIGHT.

D. WE BELIEVE THE RESULT CORRESPONDS TO THE CONCEPT THAT "POST REDUCTION US AND SOVIET FORCE LEVELS WILL HAVE TO BE RESPECTED, THAT THIS IN TURN WILL REQUIRE EXCEPTIONS FOR SUCH PURPOSES AS EXERCISES AND ROTATIONS, AND CONSEQUENTLY THAT MOVEMENTS AND ACTIVITIES OF US AND SOVIET FORCES MUST BE LIMITED IN CERTAIN WAYS." THIS CONCEPT WAS STATED IN PARA 5 OF THE INTRODUCTION TO C-M(74)8, AND WAS THEREFORE USED BY THE AHG IN SUBSEQUENT PLENARY PRESENTATIONS.

E. THE MEASURE AS FORMULATED APPLIES TO US AND SOVIET GROUND FORCE PERSONNEL ONLY. FYI. WE WOULD EXPECT CHANGES IF AND WHEN OTHER ELEMENTS ARE INTRODUCED INTO THE ALLIED PROPOSAL. END FYI.

F. THE MEASURE AS FORMULATED CORRESPONDS TO THE MILITARY REQUIREMENTS OF US FORCES. IF THERE ARE CONTINUING SOVIET MILITARY REQUIREMENTS WHICH IT DOES NOT MEET, THAT SHOULD PROVIDE AN INCENTIVE FOR THE SOVIETS TO ENTER
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INTO SERIOUS NEGOTIATION OVER STABILIZING MEASURES.

3. BEGIN TEXT: "RESIDUAL LEVELS AND EXCEPTIONS"

1. THE REDUCTION AGREEMENT WOULD CREATE AN OBLIGATION ON THE US AND THE SOVIET UNION NOT TO EXCEED THE RESIDUAL LEVELS OF GROUND FORCE PERSONNEL IN THE AREA OF REDUCTIONS EXCEPT FOR PURPOSES OF ACCOMMODATING TEMPORARY FLUCTUATIONS

CAUSED BY NORMAL REPLACEMENT, TRAINING (INCLUDING EXERCISES), TEMPORARY DUTY AND LEAVE.

2. THE TEMPORARY EXCESS CREATED AT ANY ONE TIME BY THE ENTRY OF GROUND FORCE PERSONNEL FOR PURPOSES OF NORMAL REPLACEMENT TRAINING (INCLUDING EXERCISES), TEMPORARY DUTY, AND LEAVE COULD NOT EXCEED 5,000 GROUND FORCE PERSONNEL FOR THE SOVIET UNION AND 5,000 GROUND FORCE PERSONNEL FOR THE UNITED STATES.

3. IN ADDITION, AN EXCESS OF UP TO 20,000 GROUND FORCE PERSONNEL UP TO 60 DAYS ONCE EACH YEAR WOULD BE PERMITTED FOR MILITARY EXERCISES. INGERSOLL

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FORCE & TROOP LEVELS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 14 NOV 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE251448
Document Source: CORE
Document Unique ID: 00
Drafter: PSHARFMAN
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740329-0412
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741142/aaaabjps.tel
Line Count: 128
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN ACDA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A. STATE 36440 B. USNATO 0774 C. MBF, R VIENNA 371
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 27 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <27 MAR 2002 by kelleyw0>; APPROVED <24 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR: PARA 29 STABILIZING MEASURES
TAGS: PARM, MBFR
To: NATO BRUSSELS USNMR SHAPE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005